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# NON-TARIFF MEASURES ON INDIA'S EXPORTS AN ASSESSMENT

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#### **FOREWORD**

The World Trade Organisation, including its earlier incarnation GATT, has succeeded in bringing down a substantial part of tariff barriers in global trade. Since the Tokyo Round, the GATT/WTO has also devoted attention to the elimination of Non-Tariff Barriers (NTBs) which affect the growth potential of world trade. Compared to tariff barriers, the NTBs are less transparent and, therefore, less susceptible to international monitoring and control. The distortionary impact of NTBs is also perceived to be greater than the restrictive impact on trade of tariff barriers.

Since the Marrakesh Agreement in 1994, the world economy, with some exceptions, has been going through a recessionary phase. In such a situation most national governments tend to become restrictive in their international trade policies. As a consequence, the incidence of the traditional NTBs and emergence of new ones have characterised the world trading environment during the last few years. The new forms of NTBs include restrictions on the ground of environmental considerations and social clauses, such as alleged use of child labour.

The present study which is based on a project the Institute conducted for ESCAP, makes an attempt to quantify the incidence of NTBs on India's exports. The top three export markets of India, viz. USA, EU and Japan, were covered under this exercise. These countries together account for more than 50 per cent of India's exports. The study concluded that about 51 per cent of India's exports to the EU was subject to some kind of NTB in 1996-97. The respective figures were 46.8 per cent for Japan and 35.7 per cent for USA. This study has for the first time made a detailed appraisal of India's export commodities subjected to NTB on a disaggregated basis. This information will be of great use to trade policy planners, industry associations and other researchers for initiating appropriate policy response to NTBs which tend to deprive Indian exporters of market access as negotiated in the Uruguay Round. I hope this study will be found useful by all of them.

K. DHARMARAJAN

DIRECTOR GENERAL

# Non-Tariff Measures on India's Exports: An Assessment\*

B. Bhattacharyya

#### I

#### **CURRENT STATUS OF INDIA'S EXPORTS**

India's export trade is currently undergoing a phase of stagnation. After three years of vibrant growth in the post-reforms period beginning in 1991, exports growth rate started decelerating in mid-1996 and in fact turned negative in November 1996 (Table 1).

The 1996-97 ended with a growth rate of only 4 per cent as against 19.4 per cent in 1993-94, 18.3 per cent in 1994-95 and 21.4 per cent in 1995-96. This trend continued in 1997-98, the export growth rate being negative in 5 out of 12 months. The annual growth rate stood at 2.6 per cent. A negligible growth in exports continued in 1998-99; in fact, the average growth rate for April-January has turned negative (-1.98%).

The decline in exports has not been confined to only a few sub-sectors but has stretched over a large number of product categories. Most important export product-groups had either recorded a decline or a less than two digit growth rate in 1997-98 (Statement I).

The Ministry of Commerce has earlier identified a list of extreme focus items which have the potential to provide a sustainable thrust to the country's exports. However, even these product categories as a whole failed to perform. These products as a group recorded a negligible growth of 0.5 per cent in 1997-98. During April-July 1998, exports of these categories of products in fact declined by 2.6 per cent. The Ministry of Commerce had originally set a target of 20 per cent export growth rate for 1998-99 which it subsequently scaled down to 15 per cent. However, given the performance record of first half of the current financial year, even this target is almost impossible to achieve. The Ministry of Commerce has not set any target for 1999-2000.

<sup>\*</sup> Statistical and other information support were provided by Somasri Mukhopadhyay, Biswajit Nag, both Assistant Professors and Chanchal Sarkar, Research Fellow in IIFT.

The Planning Commission has set a target of 11.8 per cent during the Ninth Plan period. A recent study of the Institute of Economic Growth and Associated Chambers of Commerce and Industry has projected 8 per cent growth in exports for 1999-2000. The Indian Institute of Foreign Trade has estimated the exports and imports on the basis of the long-

TABLE 1

MONTHLY EXPORT GROWTH RATE

			(US\$ basis)
Month	1996-97	1997-98	1998-99
April	13.71	-9.48	2.21
May	13.56	8.64	-16.08
June	11.74	2.53	-8.75
July	6.02	6.64	7.96
August	2.38	2.37	0.71
September	9.17	11.63	-5.35
October	8.64	9.62	-14.98
November	-3.81	-0.95	4.96
December	-1.79	-5.13	6.34
January	8.77	-7.47	6.32
February	1.15	1.6	n.a.
March	-5.59	-6.62	n.a.

Source: DGCI&S.

#### STATEMENTI

#### Negative Growth

Cereals, oilmeals, castor oil, shellac, fresh fruits and vegetables, sugar and molasses, poultry and dairy products, processed and miscellaneous processed items, castor oil, spirit and beverages, ores and minerals, leather and manufactures, sports goods, rubber glass and other products, plastic and linoleum, electronics (hardware), jute manufactures, cotton raw incl.: waste, carpets excl. silk carpets.

#### Low Growth (up to 10%)

Cashew incl. cashewnut shell liquid, coffee, meat & preparation, manne products, gems and jewellery, engineering goods, readymade garments, cotton yarn fabrics and madeups, handicrafts.

term trends. Exports are projected at \$42.76 bn. and \$48.40 bn. in 1998-99 and 1999-2000 respectively. The corresponding projections for imports are \$48.36 bn. and \$56.8 bn. respectively. The trade deficits have been estimated to be \$5.6 bn. in 1998-99 and \$8.4 bn. in 1999-2000.

From the structural point of view, the basic question is whether the reform process has resulted in a steady expansion of the external orientation of the economy. The standard measure is to consider the trade-GDP ratios. The share of trade in GDP rose from 15.76 per cent in 1980-81 to 17.35 per cent in 1989-90, and 22.43 per cent in 1996-97. However, a look at the export-GDP and import-GDP ratios reveals that the growth experience has not been similar. For exports, the percentage share rose from 5.49 in 1980-81 to 7.62 in 1989-90, and to 10.34 in 1996-97. Thus, export-GDP ratio improved by 39 per cent in the 1980s while in the post-reforms period, it rose by 36 per cent. Therefore, there is no definite evidence of a structural shift. Had the export momentum of 1993-95 been maintained, it would have been the foundation of a structural shift, but that did not happen.

For imports, the picture is quite different. Import-GDP ratio in fact declined during 1980-90 period, possibly due to rigorous import controls. The ratio rose by 24 per cent between 1990-91 and 1996-97, as reforms brought down tariff rates and liberalised the quantitative restrictions regime.

The moot question is why the momentum did not continue. According to the Ministry of Commerce, the major factor has been the adverse global trading environment. The *Annual Report* of the Ministry of Commerce for 1997-98 concludes:

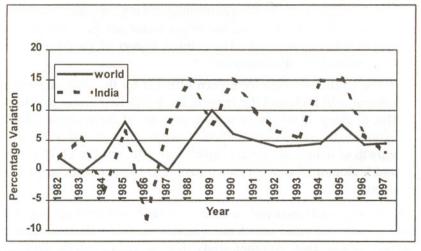
"The overall exports have been affected by the sluggishness in international trade and the crisis in the South-East Asian countries. Due to sharp depreciation in the currencies of the countries, direct exports to this region have suffered considerably. Internally, the slow growth of industrial output coupled with infrastructural bottlenecks and high cost of export finance have also hampered the growth of exports."

Statistical analysis reveals a close correlation between India's export performance and world growth rate. Figure 1 shows the strong correlation between these two. Another study<sup>2</sup> has estimated on the basis of regression analysis, a statistical coefficient of 1.8 between world growth

rate and India's exports during more or less an identical period. It is, therefore, quite evident that external demand and market access conditions effectively determine India's export performance. The long-term growth rate of world trade has been 0.5 per cent during 1980-86, 13 per cent during 1986-90, and 7 per cent during 1990-97. The growth rate in 1997 was just 3 per cent. The global economic scenario so far as world trade is concerned, continues to be bleak. The ASEAN economies continue to under-perform—India recorded a decline of Rs14,000 million in its exports to the South-East Asia and East Asia in 1997-98. There is not much growth in India's exports to these countries in the current financial year. The economies of Brazil and Russia are facing problems. China is beset with considerable economic hurdles and uncertainty as to its currency devaluation continues.

It has been observed historically that when the domestic economy comes under pressure, national governments tend to become protectionist. The post-Uruguay Round period, especially the last two years, has seen a considerable increase in the use of non-tariff barriers by both developed and developing countries.

FIGURE 1
WORLD EXPORTS AND INDIA'S EXPORTS
(PERCENTAGE VARIATION)



Source: Gupta, S.P., Mid Year Review of the Indian Economy, 1996-97 and updated for later years (DOT data).

India has been under continued pressures from many developed countries for its policies on export promotion. Almost all export promotion measures of the Government of India are being perceived as World Trade Organisation (WTO) inconsistent by countries such as European Union (EU) and the USA. Major schemes under attack are Duty Exemption Pass Book Scheme and Export Promotion Capital Goods Scheme. The rationale given by the EU for their objection is as follows:

"These programmes (export promotion) are not prohibited under the WTO rules for the developing countries and the EU attaches great importance to the special and differential treatment of developing countries under the Subsidies Agreement. India is, therefore, free to maintain them on the understanding that the other WTO members may take countervailing action against them in specific cases if they cause injury to produces of certain products. It is under these conditions that the EU has taken countervailing action in respect of a limited number of Indian schemes as regards export subsidies in recent investigations involving antibiotics and stainless steel bars."

As per the WTO record, which is fairly incomplete, 16 countervailing duty investigations have been initiated by various countries. India in fact is the only country against which three initiations have been made (Table 2).

Use of anti-dumping duty is equally increasing. According to WTO, 880 anti-dumping measures are currently operating as on 31 December 1997. 240 anti-dumping actions have been initiated in only1997. In this case also, India has been one of the worst affected (Table 3).

The increasing use of non-tariff measures (NTMs) had been one of the major concerns of the developing countries as it can effectively nullify the market access supposed to have been given by elimination or reduction of tariff barriers. Apart from the increased frequency of usage, proliferation of newer forms of NTMs also create problems.

The pervasive impact of NTMs was first recognised at international level in the 1960s after the Kennedy Round of negotiations. UNCTAD took the lead to develop an inventory of NTMs of the participating countries. In 1973, the compendium contained more than 800 NTMs. In 1986, UNCTAD conducted a comprehensive research project to identify country-by-country NTMs, which revealed many more NTMs. One

problem with NTMs is the large diversity of measures, which can hinder market access. A comprehensive classification of NTMs by category has been developed by UNCTAD which is given in Annexure 1. The second problem with NTMs is what follows from the first one. Because these are so diverse and sometimes non-transparent, their trade distorting effects are extremely difficult to assess. Except for quotas, for which tariff-equivalents can be estimated, albeit with fair amount of statistical margin of error, for other NTMs, there are no theoretically correct and empirically sound measures for the estimation of their trade distorting effects. The poor database on NTMs is an additional problem.

For this study, the three major markets of world, viz. the EU, the USA, and Japan have been taken up for detailed study. These absorb more than 50 per cent of India's exports.

TABLE 2

EXPORTERS SUBJECT TO INITIATIONS
OF COUNTERVAILING INVESTIGATIONS: 1997

Country	Initiation	Country	Initiation
Brazil	1	Italy	1
Canada	1	Peru	1
Chile	noneastly Ac	South Africa	1
Chinese Taipei	25 211 1 1 1 1 1 1 1	Spain	1
EU	1	Trinidad & Tobago	1
Germany	1	Venezuela	1
Greece	1		
India	3	Total	16

Notes: (1) The reporting period covers 1 January-31 December 1997. The table is based on information from Members that have submitted semi-annual reports and is incomplete due to a significant number of missing notifications.

(2) Initiations concerning exporters of the EU and its members States.

Source: WTO, Annual Report, 1998.

TABLE 3

EXPORTERS SUBJECT TO TWO OR MORE INITIATIONS OF ANTI-DUMPING INVESTIGATIONS, 1997

Country	Total	Country	Total
EU	59	South Africa	4
China	31	Ukraine	4
Chinese Taipei	16	Canada	3
Korea	16	Chile	2
USA	15	Hong Kong	2
Japan	12	Hungary	2
Indonesia	9	Iran	2
India	7	Israel	2
Russia	6	Kazakstan	2
Brazil	5	Latvia	2
Malaysia	5	Mexico	2
Thailand	5	Trinidad & Tobago	2
Poland	4		
Singapore	4	Total	223

Notes: (1) Countries subject to only one initiation of an anti-dumping investigation were: Australia, Bulgaria, Egypt, Estonia, Latvia, Liechtenstein, Lithuania, Mozambique, Pakistan, Paraguay, Slovak Republic, Switzerland, Turkey, United Arab Emirates, Venezuela and Vietnam.

- (2) The reporting period covers 1 January 1997-31 December 1997. The table is based on information from Members that have submitted semi-annual reports for that period and is incomplete due to missing reports.
- (3) Does not include exporters, subject to only one initiation (see note 1 above). The total number of initiations was 240.

Source: WTO, Annual Report, 1998.

#### A STATISTICAL ASSESSMENT OF NTMs AFFECTING INDIA'S EXPORTS

In this section, an attempt has been made to quantify the exposure of India's exports to NTMs in these markets. The database used is CMIE *India Trades* for 1996-97, the last year for which detailed data are available.

This analysis comprises three sets of table (4 a, b, c - 6 a, b, c) and Figures 2 to 8. The first set of tables (4 a - c) identifies the NTMs being faced by major Indian export products in the EU, the USA, and Japan. The second set of three tables (5 a - c) provides India's export data classified by HS Codes and nature of the NTMs along with the export data to a country, say, Japan. India's total exports to the world of that product category have also been shown and the percentage share of Japan in total has been estimated. This has been done to understand to what extent India will get effected if due to the stringency of specific NTMs, the Japanese market gets closed to India. The third set of tables (6 a - c) summarises the exposure of Indian exports in terms of single or multiple NTMs in the markets surveyed. Figs. 2 to 8 display these data sets in the form of charts.

There is a certain amount of over-estimation because in some cases due to the non-availability of detailed data or difficulty in matching trade data with a specific NTM, it has become necessary to use two-digit HS Code level data instead of six-digit HS Code data. However, at the same time, it should be noted that all trade data, which are subjected to effective NTMs will show certain degree of under-estimation. In the absence of any NTMs, the potential trade flow is expected to be higher than the actual trade flow under the NTMs subjected trade regime. It is possible, therefore, that the over-estimation and the under-estimation may cancel out as a result of which the estimates may not be unduly biased in either direction.

Several major conclusions can be derived from analysing the above mentioned tables.

- (i) The EU tops the list in terms of subjecting India's exports to various NTMs. In 1996-97, 50.9 per cent of India's exports to the EU are subjected to either single or multiple NTMs. The respective figures are 46.8 per cent for Japan and 35.7 per cent for the USA.
- (ii) Even though the UNCTAD inventory (Annexure 1) lists more than 100 types of NTMs, the number of NTMs being applied to India's exports in these markets is less than 20.
- (iii) The most important NTM in terms of the volume of exports affected is MFA in both the USA and the EU. This is because these represent two major export markets for India's textiles and garments. For Japan, which hardly imports textiles and garments from India, the most significant NTM is sanitary and phytosanitary measures. This is because one of the major export products for Japan is a marine one.
- (iv) The analysis has clearly brought out that in many cases, export products are also subject to several NTMs simultaneously. This is especially valid for the EU.
- (v) An effort has been made to estimate the extent to which India's exports can get seriously adversely affected if some of the NTMs currently under use are made more stringent. There are 15 product-categories where India is currently exporting more than 40 per cent of its global exports to these markets (Table 7). These products as a group account for 7 per cent of India's global exports.

TABLE 4A

LIST OF NON-TARIFF MEASURES IMPOSED BY THE EU ON INDIAN PRODUCTS

Nature of NTM	Code ITC(HS)	Item specification		
GMO + ban on use of hormone+ SPS measures+export subsidy+ SRM ban	02	Meat and edible meat offal.		
Environmental standards+ SPS measures	030612	Lobsters (homarus spp.) frozen		
Environmental standards+ SPS measures	030613	Shrimps and prawns frozen		
Environmental standards+ SPS measures	030622	Lobsters (homarus spp.) not frozen		
Environmental standards+ SPS measures	030623	Shrimps and prawns not frozen		
GMO+ban on use of hormone+ SPS measures+export subsidy	04	Dairy produce, birds' eggs; natural honey; edible products of animal origin, not elsewhere specified		
SRM ban	0506	Bones and horn-cores, unworked, defatted, simply prepared (but not cut to shape), treated with acid		
GMO	0701	Potatoes, fresh or chilled		
GMO+preferential quota	07095100	Mushrooms, fresh or chilled		
GMO+labelling	07102200	Beans shelled or unshelled, frozen		
GMO+labelling	07104000	Sweet corn frozen		
GMO+preferential quota	07123001	Mushrooms (incl. morels)		
GMO+import restrictions	080300	Bananas, including plantams, fresh or dried		
GMO+pesticide residue	08045002	Mangoes fresh		
GMO+pesticide residue	08045003	Mangoes sliced dried		
GMO+pesticide residue	080600	Grapes, fresh or dried		
Pesticide residue	090100	Coffee, whether or not roasted or de- caffeinated, coffee husks and skins; coffee substitutes		
Pesticide residue	090200	Tea		
Export subsidy	10010	Wheat and meslin		
GMO+variable levy	10060	Rice		
Export subsidy	11010	Wheat or meslin flour		

Nature of NTM	Code ITC(HS)	Item specification		
SPS measures+pesticide residue	12	Oil seeds and oleaginous fruits; miscell- aneous grains, seeds and fruit, etc.		
GMO+ban on use of hormone+ SPS measures+export subsidy+ SRM ban	16	Preparations of meat, of fish or of crustaceans, molluscs or other aquatic invertebrates		
Preferential quota	17	Sugars and sugar confectionery		
Pesticide residue	200811	Groundnuts prepared/preserved		
Pesticide residue	2401	Unmanufactured tobacco; tobacco refuse		
Pesticide residue	2402	Cigars, cheroots, cigarillos and cigarettes of tobacco or of tobacco substitutes		
Pesticide residue	2403	Other manufactured tobacco and manufactured tobacco substitutes		
Anti-dumping	28	Inorganic chemicals; organic or inorganic compounds of precious metals, of rare-earth metals, etc.		
Anti-dumping	29	Organic chemicals		
SRM ban	30	Drugs, pharmaceuticals and fine chemi- cals		
Use of azo dyes	42	Articles of leather, saddlery and harness; travel goods, handbags and other leather goods		
Anti-dumping	55	Man-made staple fibres		
Child labour clause	57	Carpets and other textile floor coverings		
MFA+use of azo dyes	60	Knitted or crocheted fabrics		
MFA+use of azo dyes	61	Articles of apparel and clothing accessories, knitted or crocheted		
MFA+use of azo dyes	62	Articles of apparel and clothing accesso- ries, not knitted or crocheted		
MFA+use of azo dyes	63	Other made-up textile articles; sets; worn clothing and worn textile articles; rags		
Anti-dumping	63051006	Plastic coated or paper-cum-polythene lined jute bags and sacks		
Anti-dumping	630533	Sacks and bags of polyethylene or polypropylene strip or the like		
Anti-dumping	630539	Sacks and bags of other man-made tex- tile materials		
Anti-dumping	630590	Sacks & bags of other textile materials		

Nature of NTM	Code ITC(HS)	Item specification
Anti-dumping	7213	Iron and steel bar/rods
Technical standards	85	Electrical machinery and equipment and parts thereof

Key: GMO: Genetically Modified Organism

MFA: Multi-Fibre Arrangement SRM: Specified Risk Materials SPS: Sanitary & Phytosanitary

 ${\it TABLE~4B}\\ {\it LIST~OF~NON-TARIFF~MEASURES~IMPOSED~BY~THE~USA~ON~INDIAN~PRODUCTS}$ 

Nature of NTM	Code ITC(HS)	Meat and edible meat offal Fish and crustaceans, molluscs and othe aquatic invertebrates		
SPS SPS	02			
SPS	04	Dairy produce, birds' eggs; natural honey; edible products of animal origin, not else- where specified or included		
SPS	07	Edible vegetables & certain roots and tubers		
SPS	08	Edible fruit and nuts; peel or citrus fruit or melons		
MFA	50	Silk		
MFA + Labelling	50050000	Yarn spun from silk waste, not put for retail sale		
MFA + Labelling	50060000	Silk yarn and yarn spun from silk waste, put up for retail sale; silk-worm gut		
MFA	51	Wool, fine or coarse animal hair; horse- hair yarn and woven fabric		
MFA + Labelling	51060000	Yarn of carded wool, not put up for retail sale		
MFA + Labelling	51070000	Yarn of combed wool, not put up for retail sale		
MFA + Labelling	51090000	Yarn of wool or of fine animal, hair, put up for retail sale		
MFA	52	Cotton		

Nature of NTM	Code ITC(HS)	Item specification
MFA + Labelling	52040000	Cotton sewing thread, whether or not put up for retail sale
MFA + Labelling	52050000	Cotton yarn (other than sewing thread), containing 85% or more by weight of cotton; not put up for retail sale
MFA + Labelling	52060000	Cotton yarn (other than sewing thread), containing less than 85% by weight of cotton, not put up for retail sale
MFA + Labelling	52070000	Cotton yarn (other than sewing thread) put up for retail sale
MFA	53	Other vegetable textile fibres; paper yarn and woven fabrics of paper yarn
MFA + Labelling	53030000	Jute and other textile bast fibres (excluding flax, true hemp and ramie), raw or processed but not spun; tow and waste of these fibres
MFA + Labelling	53040000	Sisal and other textile fibres of the genus Agave, raw or processed but not spun; tow and waste of these fibre
MFA + Labelling	53050000	Coconut, abaca (manila hemp or Musa textiles Nee), ramie and other vegetable textile fibres, not elsewhere specified
MFA + Labelling	53070000	Yarn of jute or of other textile bast fibres of heading No. 53.03
MFA + Labelling	53080000	Yarn of vegetable textile fibres; paper yarn
MFA	54	Man-made filaments
MFA + Labelling	54010000	Sewing thread of man-made filaments, whether or not put up for retail sale
MFA + Labelling	54020000	Synthetic filament yarn (other than sew- ing thread), not put up for retail sale, including synthetic monofilament of less than 67 decitex
MFA + Labelling	54030000	Artificial filament yarn (other than sew- ing thread), not put up for retail sale, including artificial monofilament of less than 67 decitex
MFA + Labelling	54060000	Man-made filament yarn (other than sew- ing thread), put up for retail sale
	110	

Nature of NTM	Code ITC(HS)	Item specification		
MFA	55	Man-made staple fibres		
MFA + Labelling	55010000	Synthetic filament tow		
MFA + Labelling	55030000	Synthetic staple fibres, note carde combed or otherwise processed for spi		
MFA + Labelling	55040000	Artificial staple fibres, not carded, combed or otherwise processed for spinning		
MFA + Labelling	55060000	Synthetic staple fibres, carded, combed or otherwise processed for spinning		
MFA + Labelling	55070000	Artificial staple fibres, carded, combed or otherwise processed for spinning		
MFA + Labelling	55080000	Sewing thread of man-made staple fibres, whether or not put up for retail sale		
MFA + Labelling	55090000	Yarn (other than sewing thread) of synthetic staple fibres, not put up for retail sale		
MFA + Labelling	55100000	Yarn (other than sewing thread) of artifi- cial staple fibres, put up for retail sale		
MFA + Labelling	55110000	Yarn (other than sewing thread) of man- made staple fibres, put up for retail sale		
MFA	56	Wadding, felt and nonwovens; special yarns; twine, cordage, ropes and cables and articles thereof		
MFA	57	Carpets and other textile floor coverings		
MFA	58	Special woven fabrics; tufted textile fab- rics; lace; tapestries; trimmings; embroi- dered		
MFA	59	Impregnated, coated, covered or lami- nated textile fabrics; textile articles of a kind suitable for industrial use		
MFA	60	Knitted or crocheted fabrics		
MFA	61	Articles of apparel and clothing accesso- ries, knitted or crocheted		
MFA + Flamability Standards	61045100	Women's or girls' skirts & divided skirts of wool or fine animal hair		
MFA + Flamability Standards	61045200	Women's or girls' skirts & divided skirts		
MFA + Flamability Standards	61045300	Women's or girls' skirts & divided skirts of synthetic fibres		

Nature of NTM	Code ITC(HS)	Item specification		
MFA + Flamability Standards	61045900	Women's or girls' skirts & divided skirts of other textile materials		
MFA + Transitional Safeguards	61069000	Blouses, shirts and shirt-blouses of other textile materials		
MFA	62	Articles of apparel and clothing accessories, not knitted or crocheted		
MFA	63	Other made up textile articles; sets; worn clothing and worn textile articles; rags		
Anti-dumping	72210000	Bars & rods, hot rolled in irregularly wound coils of stainless steel		

Key: MFA: Multi-Fibre Arrangement SPS: Sanitary & Phytosanitary

 ${\it TABLE~4C}$  LIST OF NON-TARIFF MEASURES IMPOSED BY JAPAN ON INDIAN PRODUCTS

Nature of NTM	Code ITC(HS)	Item specification
SPS	03	Fish and crustaceans, molluses and other aquatic invertebrates
Country of Origin Labelling	7032000	Garlic fresh or chilled
Country of Origin Labelling	9101000	Ginger
SPS	9020000	Tea
Quota	10019000	Wheat (other than durum wheat)
Quota	10060000	Rice
Quota	11010000	Wheat or meslin flour
Quota ·	50	Silk subsequenting outcome
Restricted entry	7102	Diamonds
Restricted entry	7113	Articles of jewellery & parts thereof

Key: SPS: Sanitary & Phytosanitary

 ${\it TABLE~5A}$  INDIA'S EXPORTS OF NTM SUBJECTED PRODUCTS TO THE EU (1996-97)

(Rs million)

Code ITC (HS)	Type of NTM	EU	World	% share EU in world
02	GMO+ban on use of hormone+SPS measures+export subsidy+SRM ban	123.195	6,927.353	1.78
030612	Environmental standards+SPS measures	35.923	436.316	8.23
030613	Environmental standards+SPS measures	4,436.479	25,750.497	17.23
030622	Environmental standards+SPS measures	5.605	113.215	4.95
030623	Environmental standards+SPS measures	7.917	118.498	6.68
04	GMO+ban on use of hormone+SPS measures+export subsidy	451.873	1,176.011	38.42
0506	SRM ban	303.129	1,247.369	24.30
0701	GMO	0.393	177.706	0.22
07095100	GMO+Preferential quota	66.2	86.101	76.89
07102200	GMO+Labelling	0	0.538	0.00
07104000	GMO+Labelling	0	0.022	0.00
07123001	GMO+Preferential quota	29.529	209.944	14.07
080300	GMO+Import restrictions	1.792	4.19	42.77
08045002	GMO+Pesticide residue	54.215	448.764	12.08
08045003	GMO+Pesticide residue	3.744	9.048	41.38
080600	GMO+Pesticide residue	345.297	526.531	65.58
090100	Pesticide residue	5,143.915	11,477.301	44.82
090200	Pesticide residue	2,600.834	10,092.086	25.77
10010	Export subsidy	923.402	6,984.517	13.22
10060	GMO+Variable levy	1,429.678	31,723.556	4.51
11010	Export subsidy	363.962	5,068.788	7.18
12	SPS Measures+Pesticide residue	2,551.741	9,484.333	26.90
16	GMO+ban on use of hormone+SPS measures+export subsidy+SRM ban	45.346	281.915	16.08
17	Preferential quota	2,360.312	10,954.814	21.55
200811	Pesticide residue	1.155	57.012	2.03

Code ITC (HS)	Type of NTM	EU	World	% share EU in world
2401	Pesticide residue	2,952.24	6,604.775	44.70
2402	Pesticide residue	21.858	541	4.04
2403	Pesticide residue	7.337	421.943	1.74
28	Anti-dumping	960.458	8,311.236	11.56
29	Anti-dumping	9,755.003	35,240.487	27.68
30	SRM ban	10,361.146	43,417.977	23.86
42	Use of azo dyes	18,239.159	27,962.582	65.23
55	Anti-dumping	4,326.757	11,319.647	38.22
57	Child labour clause	11,855.633	23,132.84	51.25
60	MFA+Use of azo dyes	573.126	2,088.961	27.44
61	MFA+Use of azo dyes	17,462.339	36,706.489	47.57
62	MFA+Use of azo dyes	38,426.735	96,541.31	39.80
63	MFA+Use of azo dyes	11,862.007	26,459.227	44.83
63051006	Anti-dumping+MFA+Use of azo dyes	6.234	9.055	68.85
630533	Anti-dumping+MFA+Use of azo dyes	30.088	65.32	46.06
630539	Anti-dumping+MFA+Use of azo dyes	12.295	19.041	64.57
630590	Anti-dumping+MFA+Use of azo dyes	2.818	11.703	24.08
7213	Anti-dumping	1,094.831	5,494.279	19.93
85	Technical standard	6,726.459	30,440.621	22.10

Total NTM affected exports from India to EU (Rs million) 155,910.7

Total export to EU from India (Rs million) 306,348.623

% share of NTM affected export to total exports 50.90

Note: While calculating the total NTM affected exports from India to the EU, the six and eight digit product categories under the two digit ones are not taken into consideration to avoid double counting.

Source: CMIE, India Trades.

 ${\it TABLE \, 5B}$  India's exports of NTM subjected products to the USA (1996-97)

(Rs million)

Code ITC (HS)	Type of NTM	USA	World	% share USA in world
02	SPS	78.026	6,927.353	1.13
03	SPS	3,804.802	39,612.913	9.6
04	SPS	51.956	1,176.011	4.42
07	SPS	426.8	5,732.142	7.45
08	SPS	4,745.388	16,647.66	28.5
50	MFA	1,070.915	4,365.559	24.53
50040000	MFA + Labelling	2.385	28.736	8.3
50050000	MFA + Labelling	1.077	30.81	3.54
50060000	MFA + Labelling	3.609	14.299	25.24
51	MFA	186.497	3,522.942	5.29
51060000	MFA + Labelling	13.987	138.863	10.07
51070000	MFA + Labelling	49.069	1,048.721	4.68
51090000	MFA + Labelling	16.079	1,336.338	1.2
52	MFA	9,650.249	100,330.446	9.62
52040000	MFA + Labelling	24.918	354.642	7.03
52050000	MFA + Labelling	2,334.278	45,138.94	5.17
52060000	MFA + Labelling	20.197	40.314	50.1
52070000	MFA + Labelling	184.829	3,443.254	5.37
53	MFA .	545.335	3,917.13	13.92
53030000	MFA + Labelling	4.009	51.868	7.73
53040000	MFA + Labelling	0.123	0.402	30.6
53050000	MFA + Labelling	2.572	16.722	15.38
53070000	MFA + Labelling	28.525	1,323.054	2.16
53080000	MFA + Labelling	39.139	322.981	12.12
54	MFA	526.972	12,325.996	4.28
54010000	MFA + Labelling	15.816	253.762	6.23
54020000	MFA + Labelling	109.97	3,034.493	3.62
54030000	MFA + Labelling	27.959	1,685.142	1.66
54060000	MFA + Labelling	0.834	39.711	2.1
55	MFA	228.526	11,319.647	2.02
55010000	MFA + Labelling	2.13	18.421	11.56

Code ITC (HS)	Type of NTM	USA	World	% share USA in world
55030000	MFA + Labelling	75.755	418.739	18.09
55040000	MFA + Labelling	16.323	97.975	16.66
55060000	MFA + Labelling	3.404	119.28	2.85
55070000	MFA + Labelling	0.048	2.387	2.01
55080000	MFA + Labelling	0.043	35.526	0.12
55090000	MFA + Labelling	44.784	4,139.833	1.08
55100000	MFA + Labelling	4.342	1,090.922	0.4
55110000	MFA + Labelling	1.116	170.419	0.65
56	MFA	111.378	1,028.598	10.83
57	MFA	7,952.64	23,132.84	34.38
58	MFA	208.271	1,450.531	14.36
59	MFA	384.096	1,984.275	19.36
60	MFA	66.42	2,088.961	3.18
61	MFA	9,555.388	36,706.489	26.03
61045100	MFA + Flamability standards	0.308	2.658	11.59
61045200	MFA + Flamability standards	38.152	153.902	24.79
61045300	MFA + Flamability standards	15.15	36.359	41.67
61045900	MFA + Flamability standards	7.784	25.313	30.75
61069000	MFA + Transitional safeguards	44.945	102.52	43.84
62	MFA	35,615.977	96,541.31	36.89
63	MFA	6,395.363	26,459.227	24.17
72210000	Anti-dumping	18.785	491.145	3.82

Total NTM affected exports from India

to the USA (Rs million)

81,623.784

Total export to the USA from India (Rs million)228,242.322

% Share of NTM affected export to

total exports

35.76

Note: While calculating the total NTM affected exports from India to the USA, the four digit product categories under the two digit ones are not taken into consideration to avoid double counting.

Source: CMIE, India Trades.

 ${\it TABLE \, 5C}$  INDIA'S EXPORTS OF NTM SUBJECTED PRODUCTS TO JAPAN (1996-97)

	/ Wh		
1	K C	mil	lion)
۸	1/2	****	IIOII)

Code ITC (HS)	Type of NTM	Japan	World	% share Japan in world
03	SPS	16,888.93	39,612.91	42.63
7032000	Country of Origin Labelling	1.94	38.68	5.02
9101000	Country of Origin Labelling	14.18	592.44	2.39
9020000	SPS	269.55	10,092.09	2.67
10019000	Quota	0.01	5,587.85	0
10060000	Quota	4.97	31,723.56	0.02
11010000	Quota	0.79	5,068.79	0.02
50	Quota	66.77	4,365.56	1.53
7102	Restricted Entry	15,597.4	142,986.59	10.91
7113	Restricted Entry	505.53	14,528.84	3.84
Total NTM to Japan (R	affected exports from India s million)	33,350.06		
Total expor	t to Japan from India (Rs million)	71,176.12		
% share of total expor	NTM affected export to ts	46.86		

Source: CMIE, India Trades.

	Nature of NTMs	Value (Rs million)	%age share
	Value of Exports of Product	s Facing Single NTM	[
1	Anti-dumping	16,137.05	10.35
2	Pesticide residue	10,727.34	6.88
3	Export subsidy	1,287.36	0.83
4	Child labour clause	11,855.63	7.60
5	Ban on use of azo dyes	18,239.16	11.69
6	Technical standards	6,726.46	4.31
7	SRM ban	11,664.28	6.84
8	Others	2,360.71	1.51
	Value of Exports of Products	Facing Multiple NTM	As
Vai	lue of exports facing two NTMs	\$1000 PE 100 SECTION	
9	Environmental standards + SPS measures	4,485.924	2.88
10	MFA+Use of azo dyes	68,324.207	43.81
11	SPS Measures+Pesticide residue	2,551.741	1.64
12	GMO+Pesticide residue	403.256	0.26
13	Others	1,527.199	0.98
14	Value of exports facing more than two NTMs	620.414	0.40

<sup>\*</sup>Percentage share of exports facing NTMs in total NTM subjected exports.

Source: Calculations made on the basis of CMIE, India Trades.

TABLE 6B

DISTRIBUTION OF NTMs IN TOTAL NTM SUBJECTED EXPORTS
TO THE USA (1996-97)

Nature of NTMs	Value (Rs million)	%age share*
Value of Exports of	Products Facing Single NTM	1
SPS	9,106.97	11.16
MFA	69,364.37	84.98
Anti-dumping	18.79	0.02
Value of Exports of Pi	roducts Facing Multiple NT	
MFA + Labelling	3,027.3	3.71
MFA + Flamability standards	61.4	0.08
MFA + Transitional safeguards	44.9	0.06

<sup>\*</sup>Percentage share of exports facing NTMs in total NTM subjected exports.

Source: Calculations made on the basis of CMIE, India Trades.

TABLE 6C

DISTRIBUTION OF NTMs IN TOTAL NTM SUBJECTED EXPORTS
TO JAPAN (1996-97)

Nature of NTMs	Value (Rs million)	%age share*
Value of Exports of Prod	lucts Facing Single NTM	I
Quota	72.54	•0.22
SPS control of the	17,158.47	51.45
Restricted Imports	16,102.93	48.28
Country of Origin Labelling	16.12	0.05

<sup>\*</sup>Percentage share of exports facing NTMs in total NTM subjected exports.

Source: Calculations made on the basis of CMIE, India Trades.

Code ITC(HC)	Item specification	Type of NTB	%age share
)3	Fish and crustaceans, molluses and other aquatic invertebrates	SPS	1.4508
7095100	Mushrooms fresh or chilled	GMO, Preferential quota	0.0057
080300	Bananas, including plantains, fresh or dried	GMO, Import restrictions	0.0002
08045003	Mangoes, sliced dried	GMO, Pesticide residue	0.0003
080600	Grapes, fresh or dried	GMO, Pesticide residue	0.0297
090100	Coffee, whether or not roasted or decaffeinated; coffee husks and skins; coffee substitutes	Pesticide residue	0.4419
2401	Unmanufactured tobacco; tobacco refuse	Pesticide residue	- 0.2536
12	Articles of leather, saddlery and harness; travel goods, handbags and other leather goods	Use of azo dyes	1.5668
52060000	Cotton yarn (other than sewing thread), containing less than 85% by weight of cotton, not put up for retail sale	Labelling	0.0017
57	Carpets and other textile floor coverings	Child labour clause	1.0184
51	Other made=up textile articles; sets; worn clothing and worn textile articles; rags	MFA, Use of azō dyes	1.5001

Code ITC(HC)	Item specification	Type of NTB	%age share
61069000	Blouses, shirts and shirt-blouses of other textile materials	Transitional safeguards	0.0039
63	Other made-up textile articles	MFA, Use of azo dyes	1.019
63051006	Plastic coated or paper-cum-polythene lined jute bags and sacks	Anti-dumping, MFA, Use of azo dyes	0.0005
630533	Sacks and bags of polyethylene or polypropylene strip or the like	Anti-dumping, MFA, Use of azo dyes	0.0026
630539	Sacks & bags of other man-made textile materials	Anti-dumping, MFA, Use of azo dyes	0.0011

Note: Percentage share implies percentage share of India's exports of that commodity to that market (EU, the USA, and Japan) in India's global exports.

Source: Tables 5a, b and c.

FIGURE 2
PERCENTAGE OF INDIA'S EXPORTS AFFECTED BY NTMs

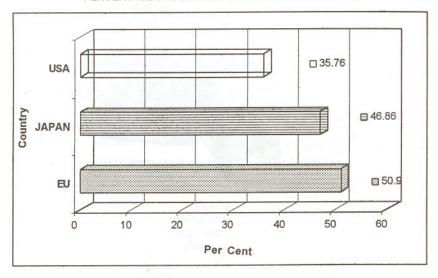


FIGURE 3
DISTRIBUTION OF NTMs IN TOTAL NTM SUBJECTED EXPORTS TO EU

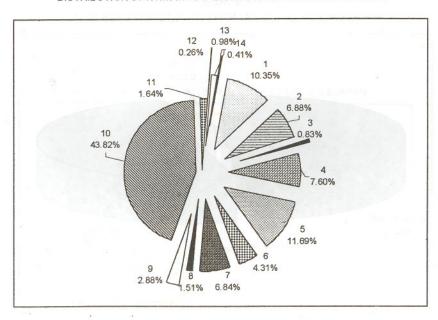


FIGURE 4
DISTRIBUTION OF NTMs IN TOTAL NTM SUBJECTED EXPORTS TO USA

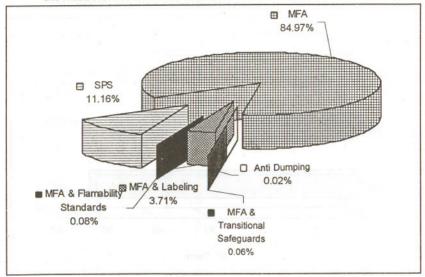


FIGURE 5

DISTRIBUTION OF NTMs IN TOTAL NTM SUBJECTED EXPORTS TO JAPAN

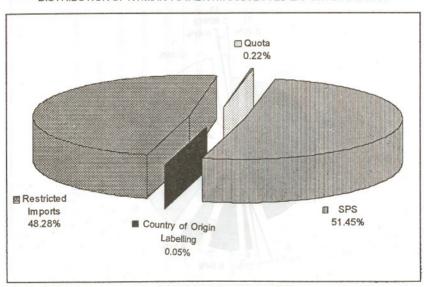


FIGURE 6
DISTRIBUTION OF NTMs AFFECTED EXPORTS TO EU

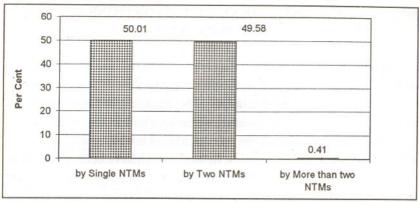


FIGURE 7
DISTRIBUTION OF NTMs AFFECTED EXPORTS TO USA

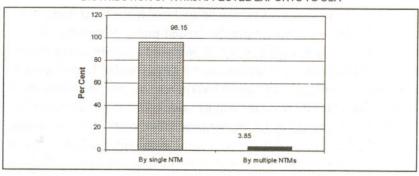
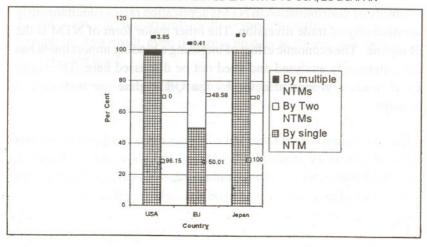


FIGURE 8
DISTRIBUTION OF NTMs AFFECTED EXPORTS TO USA, EU & JAPAN



#### Ш

### AN ASSESSMENT OF DISTORTIONS CAUSED BY NTMs

The sensitiveness of India's exports to NTMs in the major markets has been statistically analysed in the preceding section. This clearly brings out both the extent and diverse nature of NTMs being imposed on India's exports. Imposition of NTMs causes distortions both in the country using the measures as well as on those on which these are being imposed. The effects will be more or less similar to those which have been analysed in great detail in literature in the context of tariffs. These include price and quantity effects on trade flows, domestic production, employment, income distribution and welfare.

Impact of some of the NTMs can be analysed in the tariff framework, as these NTMs essentially raise the landed price of imports, as does tariff. These include, among others, import surcharge, anti-dumping and countervailing duties. The duties can be simply added to the nominal tariff rates to estimate the combined level of restrictions. There are certain NTMs, which also increase the supply price of the imported goods but that increase is caused by the higher production costs. Such measures include marking, labelling, and packaging requirements, adherence to technical standards and PSMs. However, there is one basic difference between the tariffs and NTMs. In most cases, tariffs are imposed on MFN basis while NTMs can be imposed on a case-by-case basis. This possibility of discrimination in NTMs application raises simultaneously the possibility of trade diversion. The other major form of NTM is the QR regime. The economic effect of imposing a binding import quota has been extensively analysed and need not be discussed here. The major export product groups affected by the QR regime are textiles and garments.

The insufficiency of data does not allow any rigorous empirical analysis of the distortionary impact of NTMs on India's exports. However, discussions with a cross-section of industry & trade have revealed several distortionary effects, which need to be highlighted in this context.

#### The Uncertainty Factor

The anti-dumping and countervailing duties which have recently emerged as the principal forms of NTMs so far as India is concerned, have a far more distortionary impact than what the actual duty level implies. In quite a few cases, the actual duty imposition may not even be there. The distortionary impact essentially originates in the uncertainty due to the threat perception as to what would happen rather than the actual duty itself. Future capacity expansion becomes casualty in the face of such a threat. Aggregatively, this results in a lower exportorientation of the production system.

#### The Harassment Factor

The anti-dumping duty investigation, apart from causing uncertainty, has harassment effect, in terms of management time and financial costs to provide data as required by the regulatory agencies and organising legal support which is inadequate locally and expensive externally. Most Indian firms, given their average size as well as export turnover, do not have the resources necessary to fight long drawn legal battles. Industry associations are also not sufficiently organised to provide support. In countervailing duty cases, the government's ability to justify export promotion measures is perceived to require upgradation.

#### Preemptive Response Factor

The trade circles cite instances when foreign buyers start scouting for alternate sources of supply if there is slightest indication of any action being contemplated on anti-dumping or countervailing duty front. Importers do not want any uncertainty with respect to either price or supply disruption. As a result, even if there is no duty at the end, the damage has already been done.

All these three factors operate, albeit with different levels of intensity, for other types of NTMs, especially the phytosanitary measures and other technical barriers to trade. Goods inspection and other quality assurance measures have in-built uncertainty factors. The documentary requirements have the potential to act as a harassment factor. While the trade & industry in India in general is not against the requirements of scientifically proven quality standards and processes, they find fault in

many of these requirements on basically two grounds: *first*, some standards seem to have been set at a level higher than what is required scientifically. *Secondly*, in the absence of access to required technology and the transition time, the NTMs can act essentially as ban on imports from India.

#### **Non-Transparency Factor**

For TBT and PSMs, one problem being faced by the Indian exporters is the lack of knowledge, regarding the measures. For TBT, the nodal agency which receives the notifications from the WTO is not in a position to disseminate the information in an user-friendly way. For many PSMs, the information comes only when an exporter is actually hit but since there is no mechanism to make it known across the market, valuable time is lost before affirmative action at either firm or government level gets initiated. Non-transparency is becoming an acute hindrance because sometimes NTMs are coming not at the instance of the government, but at the level of corporates, importers, etc. This is especially true of the social clause. The child labour related import ban or restriction is at the trade level and not at the government level. Some of the environmental NTMs, such as eco-labelling also operate at the commercial and not necessarily at the government level. The problem with these types of NTMs is that the requirements can vary from buyer-to-buyer. The nonuniformity of requirements increases the cost of compliance for the supplier and adversely affects his competitiveness.

Both uncertainty and harassment factors can come into effect through the monitoring mechanism of a specific NTM, viz. MFA. Since the quota distribution is done at the exporting end, there is always a possibility that the customers at the importing end may not always agree with the documentation of the quota disbursing agency. Consequently whenever there is a disagreement on documentation, shipments are not oleared, leading to payment of demurrages, distress sales, etc. The settlement being an inter-governmental affair takes its own time during which the export chain gets disrupted.

#### Possible Action Points

The Indian case study suggests two parallel tracks of action. In the *first track*, efforts are to be made to make the NTMs more transparent,

predictable and less stringent, if possible under the existing scientific data, under the relevant WTO Agreements. This will take considerable time and there is no assurance that the final outcome of the review process will in fact favour the developing countries, including India. *Track two* should focus on those actions, both national and international, taking the current status of NTMs as institutional givens, required to address the systemic deficiencies which magnify the disruptive impact of NTMs.

One example that can be cited from the Indian experience is the institution of two trademarks, viz. "Kaleen" and "Rugmark", which indicate that the carpets bearing these marks have not used any child labour. While the first mark was the result of governmental initiative, the second was attributable to the trade.

At the national level, the institutions which can be effective instrumentalities to collect and disseminate information and organise industry-wide measures on NTMs are the Export Promotion Councils and the Commodity Boards. However, these institutions have not been active on this domain. It is necessary that these institutions develop the necessary human resources with the information processing capabilities. Strong interface with the Government of India's overseas commercial network is a necessary precondition for success. For information on TBT, Bureau of Indian Standards is the nodal agency. An initiative has been taken to classify the notifications by product sectors, rewrite the operative sections in an user-friendly way and disseminate these in both electronic and non-electronic format. Simultaneously, for each sensitive product sector, a R&D institution specialising in that product sector will be identified which will advise on how best to achieve the standards specified. Department of Scientific and Industrial Research, Government of India and the Indian Institute of Foreign Trade are jointly engaged in developing a programme of this nature.

At the international level, there is an urgent need for experience sharing. Countries in the region with similar export interests should come together. Both Governments and Chambers of Commerce will have to play an important role in this context. The role of ESCAP as an initiator and facilitator can be of crucial importance.

#### ANNEXURE 1

#### UNCTAD CODING SYSTEM OF TRADE CONTROL MEASURES

Code	Description
1000	Tariff measures
1100	Statutory customs duties
1200	MFN duties
1300	GATT ceiling duties
1400	Tariff quota duties
1410 1420	Low duties High duties
1500	Seasonal duties
1510 1520	Low duties High duties
1600	Temporary reduced duties
1700	Temporary increased duties
1710 1720	Retaliatory duties Urgency and safeguard duties
1900	Preferential duties under trade agreements
1910 1920 1930	Interregional agreements Regional and sub-regional agreements Bilateral agreements
2000	Para-tariff measures
2100	Customs surcharges
2200	Additional taxes and charges
2210 2220 2230 2240 2250 2260 2270 2290	Tax on foreign exchange transactions Stamp tax Import licence fee Consular invoice fee Statistical tax Tax on transport facilities Taxes and charges for sensitive product categories Additional charges, n.e.s.
2300	Internal taxes and charges levied on imports
2310	General sales taxes
2320 2370	Excise taxes Taxes and charges for sensitive product categories

Code	Description	
2390	Internal taxes and charges levied on imports, n.e.s.	
2400	Decreed customs valuation	
2900	Para-tariff measures, n.e.s.	
3000	Price control measures	
3100	Administrative pricing	
3110 3190	Minimum import prices Administrative pricing, n.e.s.	
3200	Voluntary export price restraint	
3300	Variable charges	
3310	Variable levies	
3320	Variable components	
3330	Compensatory elements	
3340	Flexible import fees	
3390	Variable charges, n.e.s	
3400	Anti-dumping measures	
3410	Anti-dumping investigations	
3420	Anti-dumping duties	
3430	Price undertakings	
3500	Countervailing measures	
3510	Countervailing investigations	
3520	Countervailing duties	
3530	Price undertakings	
3900	Price control measures, n.e.s.	
1000	Finance measures	
1100	Advance payment requirements	
1110	Advance import deposit	
1120	Cash margin requirement	
1130	Advance payment of customs duties	
1170	Refundable deposits for sensitive product categories	
1190	Advance payment requirements, n.e.s	
1200	Multiple exchange rates	
1300	Restrictive official foreign exchange allocation	
310	Prohibition of foreign exchange allocation	
1320	Bank authorisation	
1320	Restrictive official foreign exchange allocation, n.e.s.	
	Quotas linked with export performan	
4500	Regulations concerning terms of payment for imports	

Code	Description
4600	Transfer delays, queuing
4900	Finance measures, n.e.s
5000	Automatic licensing measures
5100	Automatic licence
5200	Import monitoring
5210 5220 5270	Retrospective surveillance Prior surveillance Prior surveillance for sensitive product categories
5700	Surrender requirement
5900	Automatic licensing measures, n.e.s
6000	Quantity control measures
6100	Non-automatic licensing
6110 6120 6130 6131 6132	Licence with no specific ex-ante criteria Licence for selected purchasers Licence for specified use Linked with export trade For purposes other than exports
6140 6141 6142 6143	Licence linked with local production Purchase of local goods Local content requirement Barter or counter trade
6150	Licence linked with non-official foreign exchange
6151 6152	External foreign exchange Importer's own foreign exchange
6160	Licence combined with or replaced by special import authorisation
6170 6190	Prior authorisation for sensitive product categories Non-automatic licensing, n.e.s.
6200	Quotas
6210 6211 6212	Global quotas Unallocated Allocated to exporting countries
6220	Bilateral quotas
6230	Seasonal quotas
6240 6250	Quotas linked with export performance Quotas linked with purchase of local goods

Code	Description
6270 6290	Quotas for sensitive product categories Quotas, n.e.s
6300	Prohibitions
6310 6320 6330 6340 6350 6360 6370 6390	Total prohibition Suspension of issuance of licences Seasonal prohibition Temporary prohibition Import diversification Prohibition on the basis of origin (embargo) Prohibition for sensitive product categories Prohibition, n.e.s
6600	Export restraint arrangements
6610	Voluntary export restraint arrangements
6620	Orderly marketing arrangements
6630 6631 6632 6633	Multi-fibre arrangement (MFA) Quota agreement Consultation agreement Administrative cooperation agreement
6640	Export restraint arrangements on textiles outside MFA
6641 6642 6643	Quota agreement Consultation agreement Administrative cooperation agreement
6690	Export restraint arrangements, n.e.s
6700	Enterprise-specific restrictions
6710 6720 6790	Selective approval of importers Enterprise-specific quota Enterprise-specific restrictions, n.e.s
6900	Quantity control measures, n.e.s
7000	Monopolistic measures
7100	Single channel for imports
7110 7120	State trading administration Sole importing agency
7200	Compulsory national services
7210	Compulsory national insurance
7220	Compulsory national transport
7900	Monopolistic measures, n.e.s

Code	Description	
8000	Technical measures	
8100	Technical regulations	
8110	Product characteristics requirements	
8120	Marking requirements	
8130	Labelling requirements	
8140	Packaging requirements	
8150	Testing, inspection and quarantine requirements	
8190	Technical regulations, n.e.s	
8200	Pre-shipment inspection	
8300	Special customs formalities	
8900	Technical measures, n.e.s	

Source: UNCTAD, 1994, Directory of Import Regimes, Part I.

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